

Senator Curtis S. Bramble proposes the following substitute bill:

LICENSING AMENDMENTS

2022 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Curtis S. Bramble

House Sponsor: Joel Ferry

LONG TITLE

General Description:

This bill addresses proposed and existing regulated occupations.

Highlighted Provisions:

This bill:

- ▶ creates the Office of Professional Licensure Review (office);
- ▶ defines terms;
- ▶ requires the office to:
 - conduct a sunrise review for each application to establish a new regulated occupation;
 - review each regulated occupation at least once every 10 years; and
 - review and respond to each legislator inquiry regarding an occupational licensing matter;
- ▶ establishes criteria for conducting a sunrise review or periodic review;
- ▶ provides legislative oversight of the scheduling and scope of each periodic review;
- ▶ requires the office to annually prepare and submit a written report to the Business and Labor Interim Committee;
- ▶ provides a sunset date for provisions of this bill, subject to review; and
- ▶ repeals the Occupational and Professional Licensure Review Committee Act.



Money Appropriated in this Bill:

None

Other Special Clauses:

None

Utah Code Sections Affected:**AMENDS:****63I-1-213**, as last amended by Laws of Utah 2021, Chapter 26**ENACTS:****13-1b-101**, Utah Code Annotated 1953**13-1b-102**, Utah Code Annotated 1953**13-1b-201**, Utah Code Annotated 1953**13-1b-202**, Utah Code Annotated 1953**13-1b-203**, Utah Code Annotated 1953**13-1b-301**, Utah Code Annotated 1953**13-1b-302**, Utah Code Annotated 1953**13-1b-303**, Utah Code Annotated 1953**13-1b-304**, Utah Code Annotated 1953**REPEALS:****36-23-101**, as enacted by Laws of Utah 1999, Chapter 152**36-23-101.5**, as last amended by Laws of Utah 2019, Chapter 276**36-23-102**, as last amended by Coordination Clause, Laws of Utah 2018, Chapter 307**36-23-103**, as last amended by Laws of Utah 2013, Chapter 323**36-23-104**, as last amended by Laws of Utah 2014, Chapter 387**36-23-105**, as last amended by Coordination Clause, Laws of Utah 2018, Chapter 307**36-23-106**, as last amended by Laws of Utah 2018, Chapter 281 and last amended by

Coordination Clause, Laws of Utah 2018, Chapter 307

36-23-107, as last amended by Coordination Clause, Laws of Utah 2018, Chapter 307**36-23-108**, as enacted by Laws of Utah 1999, Chapter 152**36-23-109**, as last amended by Coordination Clause, Laws of Utah 2018, Chapter 307**58-1-110**, as enacted by Laws of Utah 2013, Chapter 323

Be it enacted by the Legislature of the state of Utah:

Section 1. Section **13-1b-101** is enacted to read:

CHAPTER 1b. OFFICE OF PROFESSIONAL

LICENSURE REVIEW

Part 1. General Provisions

13-1b-101. Definitions.

As used in this chapter:

(1) "Department" means the Department of Commerce.

(2) "Director" means the director of the office.

(3) "Executive director" means the executive director of the Department of Commerce.

(4) "Government requestor" means:

(a) the governor;

(b) an executive branch officer other than the governor;

(c) an executive branch agency;

(d) a legislator; or

(e) a legislative committee.

(5) "Health, safety, or financial welfare of the public" includes protecting against physical injury, property damage, or financial harm of the public.

(6) "License" or "licensing" means a state-granted authorization for a person to engage in a specified occupation:

(a) based on the person meeting personal qualifications established under state law;

and

(b) where state law requires the authorization before the person may lawfully engage in the occupation for compensation.

(7) "Newly regulate" means to create by statute or administrative rule a new license, certification, registration, or exemption classification regarding an occupation.

(8) "Occupation" means a course of conduct, pursuit, or profession that includes the sale of goods or services that are not illegal to sell, irrespective of whether the individual selling the goods or services is subject to an occupational regulation.

(9) "Office" means the Office of Professional Licensure Review created in this chapter.

(10) "Periodic review" means a review described in Subsection [13-1b-203\(2\)](#).

(11) (a) "Personal qualifications" means criteria established in state law related to an individual's background.

(b) "Personal qualifications" includes:

(i) completion of an approved education program;

(ii) satisfactory performance on an examination;

(iii) work experience; and

(iv) completion of continuing education.

(12) "Regulated occupation" means an occupation that:

(a) requires a person to obtain a license to practice the occupation; or

(b) provides for state certification or state registration.

(13) "State certification" means a state-granted authorization given to a person to use the term "state certified" as part of a designated title related to engaging in a specified occupation:

(a) based on the person meeting personal qualifications established under state law;

and

(b) where state law prohibits a noncertified person from using the term "state certified" as part of a designated title but does not otherwise prohibit a noncertified person from engaging in the occupation for compensation.

(14) "State registration" means a state-granted authorization given to a person to use the term "state registered" as part of a designated title related to engaging in a specified occupation:

(a) based on the person meeting requirements established under state law, which may include the person's name and address, the person's agent for service of process, the location of the activity to be performed, and bond or insurance requirements;

(b) where state law does not require the person to meet any personal qualifications; and

(c) where state law prohibits a nonregistered person from using the term "state registered" as part of a designated title.

(15) "Sunrise review" means a review under this chapter of an application to establish a new regulated occupation.

Section 2. Section **13-1b-102** is enacted to read:

13-1b-102. Applicability.

This chapter applies to any regulation of an occupation that is administered by a state executive branch agency.

Section 3. Section **13-1b-201** is enacted to read:

Part 2. Organization

13-1b-201. Creation of office -- Director appointed -- Personnel.

(1) There is created within the department the Office of Professional Licensure Review to perform the functions and duties described in this chapter.

(2) The office is under the direction and control of a director appointed by the executive director with approval of the governor.

(3) The executive director shall establish the salary of the director in accordance with standards established by the Division of Human Resource Management.

Section 4. Section **13-1b-202** is enacted to read:

13-1b-202. Powers of the director and the office.

(1) The director may employ personnel necessary to carry out the duties and responsibilities of the office at salaries determined by the executive director in accordance with standards established by the Division of Human Resource Management.

(2) The office may:

(a) make rules, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, to administer the responsibilities of the office described in this chapter, including rules creating criteria for conducting a sunrise review or a periodic review;

(b) make recommendations to other state executive branch agencies regarding regulated occupations; and

(c) survey stakeholders regarding appropriate criteria for conducting a sunrise review or a periodic review.

(3) A state executive branch agency may adopt or reject a recommendation described in Subsection (2)(b).

Section 5. Section **13-1b-203** is enacted to read:

13-1b-203. Duties.

The office shall:

(1) for each application submitted in accordance with Section [13-1b-301](#), conduct a sunrise review in accordance with Section [13-1b-302](#) before November 1:

(a) of the year in which the application is submitted, if the application is submitted on or before July 1; or

(b) of the subsequent year, if the application is submitted after July 1;

(2) beginning in 2023 and in accordance with Section 13-1b-303, conduct a review of each regulated occupation at least once every 10 years;

(3) review and respond to any legislator inquiry regarding a proposed or existing regulated occupation; and

(4) report to the Business and Labor Interim Committee in accordance with Section 13-1b-304.

Section 6. Section 13-1b-301 is enacted to read:

Part 3. Office Review and Reporting

13-1b-301. Application for sunrise review -- Fees.

(1) If a government requestor or a representative of an occupation that is not a regulated occupation proposes that the state make the occupation a regulated occupation, the government requestor or representative shall, before the introduction of any proposed legislation, submit to the office an application for sunrise review in a form the office prescribes.

(2) The application described in Subsection (1) shall describe:

(a) why making the occupation a regulated occupation is necessary to protect against present, recognizable, and significant harm to the health, safety, or financial welfare of the public; and

(b) the least restrictive regulation of the occupation that would protect against present, recognizable, and significant harm to the health, safety, or financial welfare of the public.

(3) If a representative of an occupation submits an application in accordance with this section, the application shall include a nonrefundable fee of \$500.

(4) All application fees collected under this section shall be deposited into the General Fund.

Section 7. Section 13-1b-302 is enacted to read:

13-1b-302. Review criteria.

In conducting a sunrise review or a periodic review, unless otherwise directed in accordance with Subsection 13-1b-203(3), the office shall consider the following criteria:

- 181 (1) whether the regulation of the occupation is necessary to address a present,
182 recognizable, and significant harm to the health, safety, or financial welfare of the public;
- 183 (2) for any harm to the health, safety, or financial welfare of the public, the harm's:
184 (a) severity;
185 (b) probability; and
186 (c) permanence;
- 187 (3) the extent to which the proposed or existing regulation of the occupation protects
188 against or diminishes the harm described in Subsection (1);
- 189 (4) whether the proposed or existing regulation of the occupation:
190 (a) affects the supply of qualified practitioners;
191 (b) creates barriers to:
192 (i) service that are not in the public financial welfare or interest; or
193 (ii) entry into the occupation or related occupations;
194 (c) imposes new costs on existing practitioners;
195 (d) affects:
196 (i) license reciprocity with other jurisdictions; or
197 (ii) mobility of practitioners; or
198 (e) if the occupation involves a health care provider, impacts the health care provider's
199 ability to obtain payment of benefits for the health care provider's treatment of an illness,
200 injury, or health care condition under an insurance contract subject to Section [31A-22-618](#);
- 201 (5) if the review involves licensing, the potential alternative pathways for a person to
202 obtain a license;
- 203 (6) the costs to the state of regulating the occupation;
- 204 (7) whether the proposed or existing administering agency has sufficient expertise and
205 resources;
- 206 (8) the regulation of the occupation in other jurisdictions;
207 (9) the scope of the proposed or existing regulation, including:
208 (a) whether the occupation is clearly distinguishable from an already regulated
209 occupation; and
- 210 (b) potential for regulating only certain occupational activities;
211 (10) the potentially less burdensome alternatives to the proposed or existing regulation

and the effect of implementing an alternative method of regulation on:

(a) the health, safety, or financial welfare of the public;

(b) the occupation; and

(c) practitioners of the occupation; and

(11) any other criteria the office adopts, including criteria suggested in a stakeholder survey.

Section 8. Section **13-1b-303** is enacted to read:

13-1b-303. Legislative prioritization of reviews.

(1) Before October 1 of each year, the office shall prepare and submit to the Business and Labor Interim Committee a list of each periodic review that the office proposes to conduct during the upcoming year, including the scope of each periodic review.

(2) Before December 1 of the calendar year in which the office submits a list under Subsection (1), the Business and Labor Interim Committee shall:

(a) approve the list, with or without modification; and

(b) submit a copy of the approved list to the Legislative Management Committee for approval, with or without modification.

Section 9. Section **13-1b-304** is enacted to read:

13-1b-304. Reporting.

(1) Beginning in 2024, before October 1, the office shall annually prepare and submit a written report to the Business and Labor Interim Committee that describes the office's work during the prior year.

(2) In a written report described in Subsection (1), the office shall include:

(a) a summary of each periodic review, each sunrise review, and each response to a legislator inquiry; and

(b) each recommendation the office made to another state executive branch agency regarding a regulated occupation.

Section 10. Section **63I-1-213** is amended to read:

63I-1-213. Repeal dates, Title 13.

(1) Title 13, Chapter 1b, Office of Professional Licensure Review, is repealed July 1, 2034.

[(+)] (2) Section **13-32a-112**, which creates the Pawnshop and Secondhand

243 Merchandise Advisory Board, is repealed July 1, 2027.

244 [~~(2)~~] (3) Section 13-35-103, which creates the Powersport Motor Vehicle Franchise
245 Advisory Board, is repealed July 1, 2022.

246 [~~(3)~~] (4) Section 13-43-202, which creates the Land Use and Eminent Domain
247 Advisory Board, is repealed July 1, 2026.

248 Section 11. **Repealer.**

249 This bill repeals:

250 Section 36-23-101, Title.

251 Section 36-23-101.5, Definitions.

252 Section 36-23-102, Occupational and Professional Licensure Review Committee.

253 Section 36-23-103, Committee terms -- Vacancies.

254 Section 36-23-104, Committee meetings -- Compensation -- Quorum -- Legislative
255 rules.

256 Section 36-23-105, Applications -- Fees.

257 Section 36-23-106, Duties -- Reporting.

258 Section 36-23-107, Sunrise or sunset review -- Criteria.

259 Section 36-23-108, Staff support.

260 Section 36-23-109, Review of state regulation of occupations.

261 Section 58-1-110, Legislative review in Title 58, Occupations and Professions.